

INFORMATION FOR TECHNICAL REVIEW – MUNICIPAL WASTE-TO-ENERGY FACILITY (INCLUDING FLARES)

Guidance for Permit Applicants

The following information will be used for the technical review of a Permit to Install application for a **municipal waste-to-energy facility**. This information is in addition to the general requirements outlined in the AQD document “Information for an Administratively Complete Permit to Install Application,” Part 2 - Additional Supporting Information, Items A through F. All the information may not be needed for each application. Also, this document may not be all inclusive. Additional information beyond that identified may be necessary to complete the technical review of any individual application. In the event a determination is made that new additional information is needed for a technical review, this document will be updated.

All referenced guidance documents are available on the Air Quality Division (AQD) website at [AQD Permits to Install / New Source Review](#) or you may contact the Permit Section at 517-284-6802.

A. Process Description

1. A detailed description of the incinerator, including a copy of any available literature. Indicate the number of units to be installed, the maximum heat input rate for each unit (in Btu per hour), fuel type and heat value (in Btu per standard cubic feet or Btu per gallon), the maximum charge rate (in tons per hour), the thermal efficiency, and the combustion efficiency.
2. Describe the amount, type, and sources of the waste to be burned, and the methods used to ensure undesirable waste does not enter the waste stream. Include the higher and lower heat values of the overall waste stream in Btu per pound, and the ultimate analysis and moisture content for the waste. Provide all assumptions, calculations and other documentation used to derive this information.
3. Describe the maximum amount of waste collected and the on-site storage capacity. Include a contingency plan for waste disposal from the source(s), and removal of waste from the site at any time the facility is not capable of disposing of the waste. Indicate the maximum time the waste will be stored at the facility prior to incineration under normal and “worst case” conditions. Indicate the maximum amount of waste received per day and the hours per day and days per week waste will be received at the facility.
4. Describe the combustion controls (flame out sensors, air and fuel controls, chamber temperature monitors). Indicate if carbon monoxide (CO), oxygen (O₂), opacity, or other pollutant monitors will be installed. If so, describe how these monitors are tied into the combustion controls. Provide the set points of combustion controls or monitors for normal operation and for triggering an alarm, the method of alerting the operator of abnormal operations (lights, alarms, etc.), and the exact location in the system to be monitored. Also describe the combustion control strategy and how all the air supply fans and combustion controls are integrated.
5. Provide the temperature profile and the retention time in seconds (at 1,800°F) in the primary and final combustion chambers for the normal and “worst case” waste conditions. Provide all assumptions, calculations, and other documentation used to derive these profiles and times.
6. Describe the temperature monitoring and recording system that will be used to ensure that 1,800°F and a minimum gas retention time of at least one second will be achieved and maintained. NOTE: The system must provide for immediately ceasing waste feed if the temperature drops below the selected minimum.
7. Describe the ash handling system, including the amount of ash collected in pounds per hour or pounds per batch, the methods used to prevent air emissions of collected ash, the method of transport, and the disposal location. If any other waste is generated such as scrubbing system or boiler water overflow, provide the same information for this waste stream. Also describe the municipal waste and ash truck routes, number of trucks, and clean-up procedures for spillage.

8. For the cooling tower, provide the maximum water flow rate and evaporation rate, both in gallons per minute; air flow rate, in actual cubic feet per minute (acfm); drift rate, in grams per second; and the entrance, exit and wet bulb temperature, all in °F. Describe the water treatment chemicals used in the tower.

B. Regulatory Discussion

The following state air pollution control regulations may be applicable. Please review these regulations carefully to determine if they apply to your process and summarize the results in the application. The Air Pollution Control Rules may be viewed from the [AQD website](#). Click on 'State Air Laws and Rules.'

1. State of Michigan, Department of Environment, Great Lakes, and Energy , Act 641 of, Natural Resources and Environmental Protection Act:
 - a) Verify that the proposed facility is included in the applicable Act 641 County Solid Waste Plan.
2. State of Michigan, Department of Environment, Great Lakes, and Energy , Act 451 of 1994, Natural Resources and Environmental Protection Act, Part 55 Air Pollution Control and the following promulgated rules:
 - a) Rules 215 and 216 apply to an existing facility which has a current Renewable Operating Permit (ROP). A Permit to Install issued for the installation of new equipment or modifications to existing equipment is incorporated into an ROP pursuant to Rules 215 and 216.
 - b) Rules 1901 - 1908 apply to a major source and/or a major modification at a source which is in a nonattainment area. A nonattainment area is one where the National Ambient Air Quality Standards (NAAQS) are not being met. These rules require compliance with the lowest achievable emission rate (LAER) and an emission reduction (offset) for each nonattainment air contaminant emitted in significant quantities as defined by Rule 119(e). However, a source may choose to "net out" of the requirements of these rules. For additional detailed information regarding "netting", refer to Chapter 5 of the document entitled "PSD Workbook: A Practical Guide to Michigan's Prevention of Significant Deterioration Regulations", May 2014. This guide is referred to as the AQD's PSD Workbook and can be found on the [Permits to Install \(PTI\) / New Source Review \(NSR\)](#) webpage. Click on 'Application Form Instructions & Guidance Documents'. Although the guidance document is regarding Michigan's PSD regulations, the netting analysis performed for nonattainment NSR is the same as that performed for PSD.
 - c) Rules 1801 – 1823 apply to a major source and/or a major modification at a source which is in an attainment area. An attainment area is one where the NAAQS are being met. These rules require compliance with Best Available Control Technology (BACT) and a demonstration that the proposed emissions will not contribute to the deterioration of air quality and will not violate any NAAQS or Prevention of Significant Deterioration (PSD) increment. Refer to the [AQD's PSD Workbook](#) for additional detailed information. However, a source may choose to "net out" of the requirements of the PSD rules. For additional detailed information regarding "netting", refer to Chapter 5 of the [AQD's PSD Workbook](#) for additional detailed information.
 - d) If the process or equipment was installed or modified after April 17, 1992, Rules 224 – 230 apply. Rule 224 requires the application of Best Available Control Technology for toxics (T-BACT) for all non-volatile organic compound (VOC) toxic air contaminants (TACs). T-BACT does not apply to emissions of VOCs. Rule 225 limits the emission impacts of TACs and requires a demonstration that the proposed emission of each TAC complies with a health-based screening level. Compliance can be demonstrated using any of three methods described in Rule 227(1) including the use of computerized dispersion modeling. Refer to "Guidelines for Conducting a Rule 224 T-BACT Analysis," "TACs-Demonstrating Compliance with Rule 225," and "Dispersion Modeling Guidance" for additional detailed information.

- e) Rule 301 specifies a process or process equipment shall not discharge visible emissions of a density greater than the most stringent of a 6-minute average of 20% opacity, or a limit specified by an applicable federal NSPS or as a condition of a Permit to Install.
- f) Rule 331 specifies a maximum allowable particulate emission rate for incinerators if no federal limit applies.
- g) Rule 901 prohibits emissions of an air contaminant in quantities that cause either a) injurious effects to human health or safety, animal life, plant life of significant economic value, or property; or b) unreasonable interference with the comfortable enjoyment of life and property. Submit the following to address this rule:

A detailed description of all odor prevention methods for all odor points, including but not limited to, roof vents for each building, waste tipping area, storage pit, ash conveyor area, ash disposal area, boiler flue, trucks, truck entrances and exits, and doors and windows. Include a detailed air mass balance addressing the air flow into and out of the building from exhaust stacks and any other vents, the minimum negative pressure maintained inside the building and the number of air changes per hour. This demonstration should address how negative pressure will be maintained under all operating conditions including when the receiving doors are open, when the unit is inoperable, and during high winds. Also describe how odorous fugitive emissions from the storage pit will be used as combustion air in the incinerators. Provide all assumptions, calculations, and other documentation used to develop the above.

- h) Rule 911 allows the Department to request a person to submit preventative maintenance and malfunction abatement program(s) for the process, emission control system(s), and monitoring system(s).
- i) Rule 912 requires the process to operate in a manner consistent with good air pollution control practices for minimizing emissions during start-up and shutdown. Please submit the following to address this rule:

A detailed description of the procedures and the methods used to ensure that 1,800°F in the final combustion chamber is achieved and maintained during incinerator start-up and shutdown and during periods when high moisture/low Btu waste is charged into the incinerator. Include the type of auxiliary fuel and the maximum auxiliary fuel firing rate used for start-up. Provide all supporting assumptions, calculations, and other documentation.

- 3. The PSD increments (40 CFR 52.21 (c)) and the NAAQS (40 CFR 52.21(d)) apply to all sources throughout the United States, regardless of size. Compliance with these air quality standards can be demonstrated using computerized dispersion modeling. An applicant for a PSD permit is required to submit PSD increment modeling for PM₁₀, PM_{2.5}, SO₂ and NO_x, and NAAQS modeling for PM₁₀, PM_{2.5}, SO₂, NO_x, CO, Ozone, and Lead as part of the application. Modeling for sources not subject to PSD may be done by the AQD. Refer to “Dispersion Modeling Guidance” for additional detailed information.
- 4. Federal Standards of Performance for New Stationary Sources (NSPS), 40 CFR Part 60;
 - a) Subpart Cb, Emissions Guidelines and Compliance Schedules for Municipal Waste Combustors, for existing unit(s) greater than 250 tons per day.
 - b) Subpart Db, Industrial-Commercial Institutional Steam Generating Units with a heat input capacity between 100 and 250 MMBtu per hour.
 - c) Subpart Dc, Small Industrial-Commercial Institutional Steam Generating Units with a heat input capacity between 10 and 100 MMBtu per hour.
 - d) Subpart E, Incinerators for new and modified unit(s) greater than 50 tons per day.

- e) Subpart Eb, Municipal Waste Combustors, for new and modified unit(s) greater than 250 tons per day.
- f) Subpart Ec, Hospital/Medical/Infectious Waste Incinerators, for new and modified units. Reporting requirements apply to co-fired units that burn 10 percent or less of hospital waste and/or medical infectious waste on a calendar quarter basis.

These regulations are available on the United States Environmental Protection Agency (USEPA) Website at [New Source Performance Standards](#). These regulations should be consulted carefully to determine applicability to your process.

- 5. Section 112(g) regulations of the federal Clean Air Act (CAA) require any constructed or reconstructed major source of Hazardous Air Pollutants (HAPs) be equipped with Maximum Achievable Control Technology (MACT) for individual and total HAPs greater than 10 and 25 tons per year, respectively, if a specific MACT does not apply. Refer to “Guidelines for Conducting a 112(g) Analysis” and Policy and Procedure AQD-015 [Procedure for Processing PTI Applications Subject to Federal Clean Air Act Section 112\(g\)](#) for additional detailed information.
- 6. Federal Plan Requirements, 40 CFR Part 62,
 - a) Subpart FFF for Large Municipal Waste Combustors Constructed on or Before September 20, 1994.
 - b) Subpart HHH for Hospital/Medical/Infectious Waste Incinerators Constructed on or Before June 20, 1996.
 - c) Subpart JJJ for Small Municipal Waste Combustion Units Constructed on or Before August 30, 1999.

C. Control Technology Analysis

- 1. Describe the dry acid gas scrubber and baghouse collector for mercury control and nitrogen oxide control such as selective non-catalytic reduction system. Provide all the information requested on the information sheets for scrubbers and fabric filter collectors (available separately).
- 2. Describe any other emission control equipment for the incinerator, including both the expected efficiency and the guaranteed efficiency (in percent) for each pollutant controlled.
- 3. Describe these additional specific items for the control equipment:
 - a) The lime and/or caustic storage system including loading method, quantity and frequency of loading, airflow, in standard cubic feet per minute, make and model number, and cloth area for the fabric filter collector.
 - b) The lime and/or caustic slaker dust and vapor vent fan, if any, including air flow in acfm, and the PM and PM10 concentration in pound of particulate per 1000 pounds of exhaust.
 - c) The activated carbon storage system, if any, including loading method, quantity and frequency of loading, air flow in standard cubic feet per minute (scfm), manufacturer and model number and cloth area for the fabric filter collector.
- 4. Indicate whether a bypass of the air pollution control equipment and/or the main stack is provided. If a bypass exists, include a complete description of the circumstances and duration for which the process would operate in the bypass mode. NOTE: The waste feed must cease immediately in the event of a bypass.
- 5. Describe the material separation plan (i.e., the methods used to ensure unacceptable waste materials do not enter the waste stream), mercury recycling and education programs, and fuel cleaning plan (recycling, public education, pollution prevention through reuse and reduction, composting and household hazardous waste collection).
- 6. Describe the continuous fugitive dust control program used to control dust from the plant, roads and yard during construction and operation of the facility.

7. Best Available Control Technology for Toxics (T-BACT) means the maximum degree of emission reduction which the Department determines is reasonably achievable for each process that emits toxic air contaminants (TACs) considering energy, environmental and economic impacts, and other costs. T-BACT does not apply to VOCs. The analysis must be specific to the process and the TACs subject to a T-BACT review. T-BACT limits can be expressed as an emission limit, control equipment requirements, and/or work practice standards. Refer to “Guidelines for Conducting a Rule 224 T-BACT Analysis” for additional detailed information.
8. Lowest achievable emission rate (LAER) applies to a major source and/or a major modification at a source located in a non-attainment area. Please see the [Attainment Status Map](#) on the [AQD website](#) for the current nonattainment status in Michigan. LAER is defined as the lowest emission limitation contained in any State Implementation Plan (SIP) or the lowest emission limitation achieved in practice. Such an emission limit is presumed to be LAER for that source class and category. If an applicant proposes to meet this presumptive LAER, no site-specific control technology determination will be necessary. When an applicant believes the presumptive LAER limit is not achievable, a site-specific determination is required. This determination should include consideration of raw material changes, process changes, and add-on control equipment. The cost of these changes is not considered. Raw material and process changes should be evaluated through technology transfer (i.e., the likelihood that such a change will transfer from one industry to another), based on the manufacture of similar products or use of similar raw materials or fuels. Add-on controls should be evaluated based on the physical and chemical characteristics of the pollutant-bearing exhaust stream.

D. Emissions Summary and Calculations

Estimate the maximum uncontrolled and controlled emission rates of each of the following pollutants, in pounds per hour and tons per year. Provide all assumptions, calculations, stack tests, and other documentation used to derive these estimates.¹

1. Particulate matter as total suspended particulate
2. Particulate matter as PM₁₀ (particulate diameter less than 10 microns)
3. Particulate matters as PM_{2.5} (particulate diameter less than 2.5 microns)
4. Sulfur dioxide (SO₂)
5. Nitrogen oxides, expressed as NO₂
6. Carbon monoxide (CO)
7. VOC
8. Lead
9. Mercury
10. Arsenic
11. Cadmium
12. Hexavalent Chromium
13. Total polychlorinated dibenzo-p-dioxins (PCDDs), tetrachloro- through octachloro- isomers
14. Total polychlorinated dibenzofurans (PCDFs), tetrachloro- through octachloro- isomers
15. Hydrogen chloride
16. Benzo(a)pyrene
17. Total Fluorides
18. Sulfuric acid

¹ Upon request, the AQD may be able to supply statistical emission rate data that has been compiled from actual test data. These statistically derived emission rates may be used for some of the requested uncontrolled emission rates.

E. Stack Parameters

Provide all assumptions, calculations, and other documentation used to derive the following:

1. The volumetric flow rate of the exhaust gases for each stack exit point in actual cubic feet per minute and in dry standard cubic feet per minute at 70°F, corrected to 7% oxygen.
2. The expected temperature of the exhaust gases at the stack exit point, in °F, and the waste feed rate and heat value on which these values are based.
3. The percentages of carbon dioxide, moisture, excess air, and oxygen in the exhaust gases when operating at maximum design conditions and under normal operating conditions.

F. Site Description and Process Equipment Location Drawings

Please address the siting requirements as described in the NSPS, 40 CFR 60, Subpart Eb.

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